

Message Text

CONFIDENTIAL

PAGE 01 STATE 226894

43

ORIGIN EA-02

INFO OCT-01 ISO-00 IO-01 /004 R

66611

DRAFTED BY: EA/VN:JDFINNEY:BK

APPROVED BY: EA/VN:RHWENZEL

EA/LC:LMRIVES

IO/UNP:CSCHALLER

----- 048431

R 181953Z OCT 74

FM SECSTATE WASHDC

INFO RUMJNO/AMEMBASSY PHNOM PENH 0000

AMEMBASSY SAIGON

C O N F I D E N T I A L STATE 226894

FOLLOWING REPEAT STATE 226894 ACTION PARIS 15 OCTOBER.

QUOTE

C O N F I D E N T I A L STATE 226894

NESCO

E.O. 11652: N/A

TAGS: AORG, UNESCO

SUBJECT: 18TH GENERAL CONFERENCE:CONTINGENCY GUIDANCE
FOR POSSIBLE CREDENTIALS ISSUES (AGENDA ITEM 2)

1. PROBLEM: ONE OR MORE MEMBERS MAY PROPOSE THAT REPS OF
NORTH VIETNAM, OR THE SO-CALLED PROVISIONAL REVOLUTIONARY
GOVERNMENT FOR SOUTH VIETNAM (PRG) BE ADMITTED TO CONFER-
ENCE AS DELEGATES OR OBSERVERS. ATTEMPTS MAY ALSO BE MADE
TO CHALLENGE CREDENTIALS OF REPUBLIC OF VIETNAM (RVN) OR
THE KHMER REPUBLIC (GKR) AND INSTALL REPS OF PRG OR PRINCE
SIHANOUK'S SO-CALLED ROYAL GOVERNMENT OF NATIONAL UNION
(GRUNK) IN THEIR SEATS. IT IS POSSIBLE THAT NO FORMAL
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 STATE 226894

PROPOSAL WILL BE INTRODUCED ON THESE ISSUES BUT THAT

CERTAIN STATES WILL MAKE STATEMENTS FOR RECORD, REGRETTING ABSENCE OF REPRESENTATIVES OF SOME OR ALL OF THESE REGIMES.

2. U. S. POSITION ON NORTH VIETNAM: IF A PROPOSAL IS MADE TO ADD AN ITEM TO 95TH EX BD AGENDA ON ADMISSION OF NORTH VIETNAM, DEL SHOULD REQUEST INSTRUCTIONS OR, LACKING TIME FOR THIS, SHOULD ABSTAIN, IMMEDIATELY NOTIFYING DEPT. IN MEANTIME, YOU SHOULD TAKE AS LOW KEY A ROLE AS POSSIBLE.

3. U.S. POSITION ON PRG:

-

(A) THIS IS SIMPLY A NEW FACADE FOR LONG-TIME COMMUNIST MOVEMENT IN SOUTH VIETNAM DIRECTED FROM HANOI. IT IS DEVOID OF POPULAR PARTICIPATION, REPRESENTS A SMALL FRACTION OF SOUTH VIETNAMESE POPULATION, AND DOES NOT HAVE THE ATTRIBUTES OF A GOVERNMENT. THE U. S. RECOGNIZES THE REPUBLIC OF VIETNAM, A MEMBER OF 12 UN SPECIALIZED AGENCIES, AS THE ONLY LEGITIMATE GOVERNMENT OF THAT COUNTRY. PREVENTING THE ENHANCEMENT OF THE PRG'S INTERNATIONAL ROLE AND STATUS IS A PRIME POLITICAL INTEREST OF THE UNITED STATES GOVERNMENT.

(B) IF A PROPOSAL IS MADE TO ADD AN ITEM TO EX BD AGENDA ON ADMISSION OF PRG, YOU SHOULD OPPOSE THIS AND MAKE CLEAR US VIEW THAT PRG IS NOT A STATE AND THAT REPUBLIC OF VIETNAM IS ONLY LEGITIMATE GOVERNMENT OF SOUTH VIETNAM. YOU SHOULD ADD THAT THE PARIS PEACE AGREEMENT HAS NOT ALTERED OUR POSITION IN THIS RESPECT IN ANY WAY. YOU SHOULD NOTIFY DEPT. IMMEDIATELY OF ALL DEVELOPMENTS AND CONSULT WITH FRIENDLY DELEGATIONS ON BEST MEANS TO DETER AN EX BD RECOMMENDATION (BY SIMPLE MAJORITY) OF PRG MEMBERSHIP. IF UNSUCCESSFUL, YOU SHOULD NONETHELESS WORK ACTIVELY WITH OTHER DELEGATIONS TO DEFEAT PRG ADMISSION BY THE CONFERENCE ITSELF (TWO-THIRDS MAJORITY REQUIRED).

(C) U. S. DELEGATION SHOULD ALSO WORK ENERGETICALLY WITH OTHER DELEGATIONS TO STRONGLY OPPOSE ANY CHALLENGE TO RVN CREDENTIALS. ALSO, WHILE ALLOWING REPUBLIC OF VIETNAM TO TAKE LEAD IN COUNTERING STATEMENTS FOR THE RECORD
CONFIDENTIAL

CONFIDENTIAL

PAGE 03 STATE 226894

ATTACKING THE RVN OR REGRETTING THE PRG'S ABSENCE FROM THE CONFERENCE, YOU SHOULD MAKE A STATEMENT STRONGLY SUPPORTING THE RVN. REPORT ALL DEVELOPMENTS TO THE DEPT. IMMEDIATELY. OBSERVER STATUS FOR THE PRG SHOULD ALSO BE OPPOSED.

4. U.S. POSITION ON KHMER:

(A) U.S. DOES NOT REGARD PRINCE SIHANOUK'S GRUNK AS HAVING ANY OF ATTRIBUTES OF A LEGITIMATE GOVERNMENT. KHMER REPUBLIC CONTINUES TO CONTROL CAMBODIA'S CAPITAL, URBAN AREAS AND A MAJORITY OF THE POPULATION. 28TH UNGA, ON DECEMBER 5, 1973, VOTED 53-50 WITH 21 ABSTENTIONS TO DEFER THE ISSUE OF KHMER REPRESENTATION UNTIL 29TH UNGA, LEAVING KHMER REPUBLIC AS REPRESENTATIVE OF CAMBODIA. A SUBSEQUENT CREDENTIALS CHALLENGE TO THE GKR WAS DEFEATED IN THE UNGA 55-50 WITH 17 ABSTENTIONS.

(B) KHMER CREDENTIALS ISSUE IS ON 29TH GA AGENDA AND MAY BE DEBATED IN PLENARY AS EARLY AS MID-OCTOBER. TO COUNTER

HOSTILE RESOLUTION CALLING FOR REPLACEMENT OF GKR BY GRUNK, ASEAN NATIONS (INDONESIA, MALAYSIA, PHILIPPINES, NEW ZEALAND, THAILAND, SINGAPORE), JAPAN AND OTHERS (INCLUDING US) WILL PROPOSE A DRAFT RESOLUTION WHICH (1) URGES THE TWO CAMBODIAN PARTIES TO HOLD TALKS TO ACHIEVE A PEACEFUL SETTLEMENT; (2) REQUESTS THE UN SECRETARY GENERAL'S GOOD OFFICES TO BRING ABOUT THE TALKS AND TO REPORT TO THE 30TH GA; AND (3) DECIDES TO TAKE NO OTHER ACTION AT THE 29TH GA.

(C) OUTCOME OF THIS ISSUE, VITALLY IMPORTANT TO A PEACEFUL SETTLEMENT IN CAMBODIA, TO FUTURE OF THE UN, AND TO US, WILL BE EXTREMELY CLOSE. WE ARE ANXIOUS, THEREFORE, THAT UNESCO TAKE NO ACTION WHICH WILL IMPACT HARMFULLY ON GA DEBATE. MOREOVER, US FEELS STRONGLY THAT UNESCO'S WORK SHOULD NOT BE DISRUPTED TO ENTERTAIN A POLITICAL QUESTION WHICH UNGA ITSELF (THE PROPER FORUM FOR SUCH QUESTIONS) WILL CONSIDER SOON. IF KHMER REPUBLIC'S CREDENTIALS ARE CHALLENGED, THEREFORE, DEL SHOULD CONSULT WITH GKR AND OTHER FRIENDLY (PARTICULARLY ASIAN) DELS
CONFIDENTIAL

CONFIDENTIAL

PAGE 04 STATE 226894

ON WAYS TO MEET CHALLENGE. YOU SHOULD ALLOW GKR AND, IF POSSIBLE, THE OTHER ASIAN REPRESENTATIVES TO TAKE THE LEAD IN OPPOSING THE CHALLENGE AND COUNTERING STATEMENTS FOR THE RECORD REGRETTING THE GRUNK'S ABSENCE. YOU SHOULD, HOWEVER, GIVE FULL AND ACTIVE SUPPORT TO THESE EFFORTS AND REPORT ALL DEVELOPMENTS TO THE DEPT. IMMEDIATELY.

(D) AS PREVIOUSLY INSTRUCTED, PERM DELS SHOULD CONTINUE TO WORK WITH OTHER FRIENDLY DELS IN PREPARING, FOR CONTINGENCY USE, A DRAFT RESOLUTION WHICH WOULD STATE THAT UNESCO WILL BE GUIDED BY UNGA'S DECISION ON KHMER REPRESENTATION ISSUE. INGERSOLL UNQUOTE KISSINGER

CONFIDENTIAL

NNN

Message Attributes

Automatic Decaptioning: X
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: INSTRUCTIONS, POLICIES, CREDENTIALS PRESENTATION, MEETING AGENDA
Control Number: n/a
Copy: SINGLE
Draft Date: 18 OCT 1974
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: shawdg
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1974STATE226894
Document Source: CORE
Document Unique ID: 00
Drafter: EA/VN:JDFINNEY:BK
Enclosure: DG ALTERED
Executive Order: GS
Errors: N/A
Film Number: D740298-0918
From: STATE
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1974/newtext/t19741035/aaaabdml.tel
Line Count: 167
Locator: TEXT ON-LINE, ON MICROFILM
Office: ORIGIN EA
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 4
Previous Channel Indicators:
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: n/a
Review Action: RELEASED, APPROVED
Review Authority: shawdg
Review Comment: n/a
Review Content Flags:
Review Date: 30 APR 2002
Review Event:
Review Exemptions: n/a
Review History: RELEASED <30 APR 2002 by boyleja>; APPROVED <19 MAR 2003 by shawdg>
Review Markings:

Declassified/Released
US Department of State
EO Systematic Review
30 JUN 2005

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: 18TH GENERAL CONFERENCE:CONTINGENCY GUIDANCE FOR POSSIBLE CREDENTIALS ISSUES (AGENDA ITEM 2)
TAGS: AORG, PORG, US, UNESCO
To: PHNOM PENH SAIGON
Type: TE
Markings: Declassified/Released US Department of State EO Systematic Review 30 JUN 2005